



Healthcare Financing, Innovation and Transformation

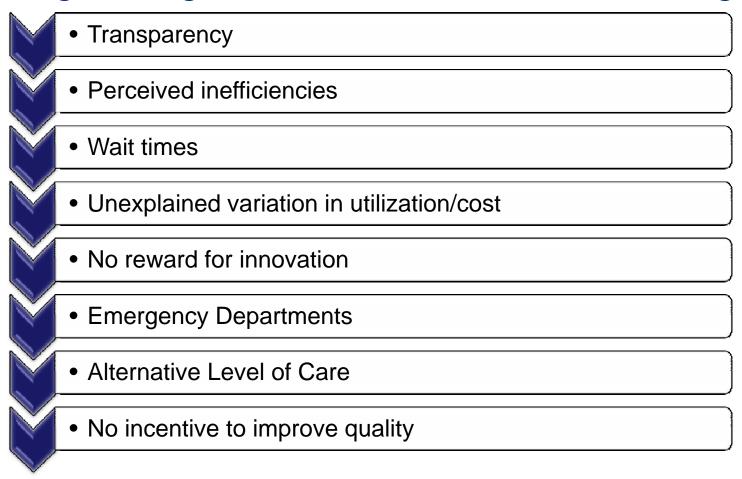
# Hospital Payment Mechanisms: Options for Canada

Jason Sutherland, PhD Ottawa, ON March 18<sup>th</sup> 2011



# Hospitals = \$50 billion in expenditures per year

Seeking strategies for limitations of Global Budgets?



# Drivers of hospital funding reform: ABF

- Stimulating productivity and efficiency
- Reducing lengths of stay
- Reducing hospital waiting lists
- Increasing competition between hospitals to improve quality
- Encouraging monitoring and benchmarking
- Reducing excess capacity, increasing transparency in hospital funding
- Facilitating patient choice
- Harmonizing payment mechanisms between public and private providers

# **Activity-Based Funding 'Rushing In'**

- BC, AB, ON; incremental funding in SK, NL
- CMA, BCMA, OMA, OHA, Kirby Commission (v.6)
- International norm
- Much more complex to administer

# **Major Motivating Factors**



### Pluses and Minuses of Activity-Based Funding

#### **Opportunities**

Using funding as a 'lever' to increase technical efficiency

- Economic incentives: retain surpluses
- Political incentives

#### **Challenges**

Problems well known: Rewards Volume....

- No incentive to coordinate care, fragmented care
- Over-provide profitable services
- Upcoding ....

### **Decades of Research and Application**

#### **Evidence**

- Tends to shorten lengths of stay
- Tends to increase the volume of hospitalizations
- Tends to increase spending
- Little evidence of effect on hospital quality

#### Mixed effects

Efficiency

#### Other potential impacts

- Geographic access
- Equity of access

#### No Evidence

- Improves evidence-based care
- Improves effectiveness or appropriateness
- Impact on other sectors
- Provider engagement

....but, neither does global budgeting

# **Addressing Common Stakeholder Concerns**



- Generally, the payer defines the product groups it is willing to pay for
  - Medicare (DRG)
  - Department of Health, UK (HRG)
  - Department of Health and Ageing, Australia (AR-DRG)





CMG / DRG

# Setting the Value/Price



**Payment** 

- Cost data is used to set the value (price)
  - Ontario Case Costing Initiative, Alberta costing
  - Charge data (DRG)
  - Micro-costing studies, Australia (AR-DRG)
  - Hospital financial data (UK, HRG)
- What components are in?

# When the Price is Not Right

# Expanded Use Of Imaging Technology And The Challenge Of Measuring Value Cetting

The benefits of expanded imaging might not be patients' disease outcomes.

by Laurence C. Baker, Scott W. Atlas, and Chris

ABSTRACT: The availability of computed tomography (CT

ing (MRI) scanning has grown ra document the relationship betw tentially important sources of dressed if value is to be well unbe valuable because it provides though evidence for improved he thus, a particularly important qui be quantified. [Health Affairs 27] Getting The Price Right: Medicare Payment Rates For Cardiovascular Services

# When The Price Isn't Right: How Inadvertent Payment Incentives Drive Medical Care

If payment rates are not made more accurate, another powerful driver of health cost trends could be created.

by Paul B. Ginsburg and Joy M. Grossman

**ABSTRACT:** Unintended overpayment of some services, in combination with other market factors, is driving increased use of expensive care, which in turn could be an important driver of health care cost trends. Reimbursement systems are highly dependent on provider charge data that rarely provide accurate and up-to-date indicators of relative costs. As a result, newer services, in which productivity is increasing over time, tend to be more lucrative. As the largest payer, and one whose reimbursement policies are followed by private insurers and Medicaid programs, Medicare can address this issue by taking steps to make its prospective payment rates reflect relative costs more accurately.

ary to ensuring

n rapidly. Physicians c services in their offor hospital care and prices. We find that



utherland, 2011

# **Costing Methods**

THE IMPACT OF USING DIFFERENT COSTING METHODS ON THE RESULTS OF AN ECONOMIC EVALUATION OF CARDIAC CARE: MICROCOSTING VS GROSS-COSTING APPROACHES

ORIGINAL PAPER

<sup>c</sup>, WILLIAM A. GHALI<sup>a,b,c</sup>, CAM DONALDSON<sup>d</sup> DEN J. MANNS<sup>a,b,c,\*</sup>

Comparing methodologies for the cost estimation of hospital services

ences, University of Calgary, Calgary, Alta., Canada iversity of Calgary, Calgary, Alta., Canada es, University of Calgary, Calgary, Alta., Canada ol, University of Newcastle upon Tyne, Newcastle upon Tyne, UK

S. S. Tan · F. F. H. Rutten · B. M. van Ineveld · W. K. Redekop · L. Hakkaart-van Roijen

ELSEVIER

Health Policy 56 (2001) 149-163

www.elsevier.com/locate/healthpol

Received: 25 October 2007/ Accepted: 20 February 2008/Pu © Springer-Verlag 2008

Abstract The aim of the study was to determine when the total cost estimate of a hospital service remains rewhen the cost components of bottom-up microcosting replaced by the cost components of top-down microcor gross costing. Total cost estimates were determined representative general hospitals in the Netherland appendectomy, normal delivery, stroke and acute my dial infarction for 2005. It was concluded that restricted

Using computerised patient-level costing data for setting DRG weights: the Victorian (Australia) cost weight studies

#### Terri Jackson

Monash University Health Economics Unit, Hospital Services Research Group, P.O. Box 477, W. Heidelberg VIC 3081, Australia

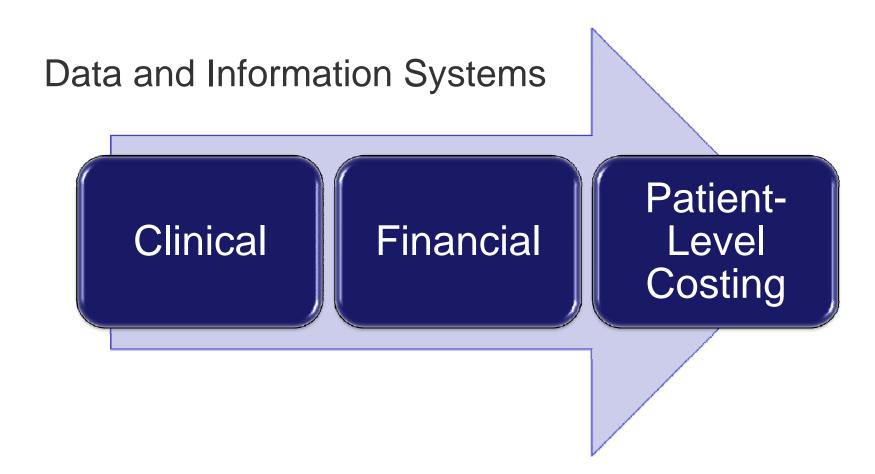
Received 8 April 2000; accepted 16 November 2000

#### Abstract

Casemix-funding systems for hospital inpatient care require a set of resource weights which will not inadvertently distort patterns of patient care. Few health systems have very good sources of cost information, and specific studies to derive empirical cost relativities are



#### Can ABF be credibly executed in Canada?



### What are key implementation challenges?

- Determining desirable levels of activity
- Spending 'caps' to limit growth of activity
- Long-term commitment needed for hospitals to respond to incentives
- Phased implementation (How quickly and to what level)
- Adjust payment amounts away from 'average'
- Quality

#### What are the known risks?



- Preparing for change within hospitals
  - Activity
  - Hospital financial performance
- Management changes



• Greater reliance on post-acute care settings



• Increase in volume of most profitable patients

#### Important success factors?

Vision and leadership

Political risk related to changing hospital activity and capacity

Understanding the effects of natural geographic monopolies

Applicability in less-populated provinces/regions

Understanding demand and supply of post-hospital services

# **Maintaining credibility**

#### **Coding Quality**

- Surveillance efforts should be aligned with funding incentives
- Framework for nonadherence to standards
  - Attribution of responsibilities

#### **Continuous Attention**

- Quality
- Access
- Prices and Volumes

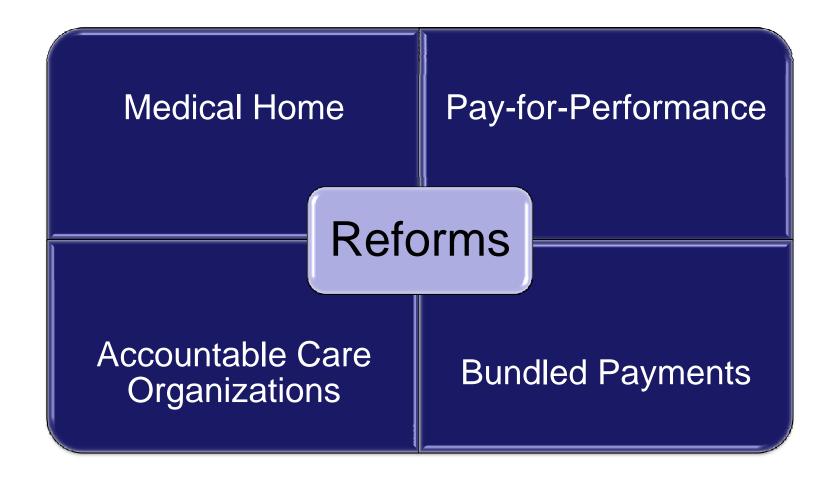
#### International 'Lessons Learned'

- ABF is one tool in the toolkit
- Remove some components
  - Capital, teaching, rural, EDs
- Setting the payment amount is really hard to balance incentives
  - 'best practice price', 'fair and achievable' or average
  - Mental health, pediatrics, palliative
- Funding for growth in cost and volume
- Episode splitting

# **Hospital Funding: Options for Canada**

- Health care systems most like our own: mix of fixed/ABF
- Long term commitment with phased implementation
- Spending increases are NOT equal to improvements in health
  - Cap overall spending when using ABF
  - Growth and policy adjustments
- Payments shouldn't be 'average'
  - Target 'value' or health gain
- CMG+ is cost-based reimbursement

#### Other initiatives in the environment





# Thank you!

jsutherland@chspr.ubc.ca

#### **Incentives**

- ABF creates incentives for hospital 'volume'
  - Salaried physicians
  - Fee-for-service physicians
  - Other incentives
  - Role of purchasing groups
- Aligning hospital and physician incentives: But for what?
  - Rewarding volumes
  - Rewarding quality